

Message Text

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ORIGIN EUR-03

INFO OCT-01 ISO-00 ONY-00 /004 R

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APPROVED BY EUR/SOV:MGARRISON

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FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW PRIORITY

C O N F I D E N T I A L STATE 235617

FOR MATLOCK FROM GARRISON

E.O. 11652: GDS

TAGS: OGEN

SUBJECT: OFFICIAL-INFORMAL

1. AMBASSADOR STOESSEL ASKS THAT YOU CHECK WITH BILL KELLY ABOUT AN ENVELOPE OF PICTURES OF SPASSO MRS. STOESSEL MAY HAVE GIVEN TO HIM. IF HE DOES HAVE THE ENVELOPE, THEY WOULD LIKE HIM TO SEND THEM THE NEGATIVES ONLY, WHICH THEY WILL THEN FORWARD TO FBO.

2. REF MOSCOW 14779, THE RECENT DELAY IN AUTHORIZING THE NORTH KOREAN VISAS WAS A CABLE DISTRIBUTION MALFUNCTION IN THE DEPT AND NOT ANY INTENTIONAL SIGNAL TO THE NORTH KOREANS.

2. TOBY GATI, OF THE UNITED NATIONS ASSOCIATION, INFORMED US THAT SHE WILL BE IN MOSCOW FROM OCT. 4-8 TO PREPARE FOR A MEETING WITH THE SOVIET ASSOCIATION FOR THE UN FROM NOV. 18-20. THE US DELEGATION WILL INCLUDE MARSHAL SHULMAN, MIKE BLUMENTHAL, LINCOLN BLOOMFIELD, JIM LEONARD AND JOHN PALFREY. THE MEETING WILL DEAL WITH THE USUAL
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POLITICAL-SECURITY TOPICS. MS. GATI ASKED FOR THE NAME

OF SOMEONE TO CONTACT AT THE EMBASSY IN MOSCOW DURING HER OCTOBER VISIT AND WE SUGGESTED SHE CALL TOM SIMONS.

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3. REF MOSCOW 14861 ABOUT THE ETLIN FAMILY, WE DON'T THINK A PERMANENT RESIDENT CAN FILE A PETITION ON BEHALF OF A PARENT. HOWEVER, IF THEY HAVE TWO ADULT CHILDREN IN THE US AND HAVE NO DEFINITE PLANS TO ENTER THE LABOR FORCE, MAYBE THEY COULD APPLY FOR NP-1 AND YOU COULD SUBMIT CASE TO DEPARTMENT FOR ADVISORY OPINION ON (28). IF YOU SAY A CASE IS A IMMIGRANT VISA CASE WE DON'T THINK YOU HAVE TO SPECIFY HOW YOU ARRIVED AT THE DECISION THAT IT IS AN IMMIGRANT VISA CASE.

4. DESPITE KEN SKOUG'S DISCLAIMER IN MOSCOW 14865 THAT HIS REPORT OF BUSINESS PROSPECTS WAS INCOMPLETE, WE FOUND IT A MOST INTERESTING AND A USEFUL PIECE OF REPORTING.

5. CIVIL AIR MATTERS:

--A. WE APPRECIATE YOUR REPORT CONTAINED MOSCOW 14811. PAN AM HAS RECENTLY PROVIDED SOME LANGUAGE THAT COULD BE INCORPORATED IN A CAB SECTION 412 ORDER. (COPY BEING POUCHED TO KEN YALOWITZ). SINCE THE MOST RECENT PAN AM DATA INDICATES A LARGE VOLUME OF TICKETS SOLD IN US FOR AEROFLOT SERVICES IS ALREADY HANDLED THROUGH PAN AM OFFICES RATHER THAN THROUGH PAN AM-DESIGNATED TRAVEL AGENCIES, SOME CAB STAFF MEMBERS HAVE BEEN RELUCTANT RECOMMEND THE ISSUANCE OF A SECTION 412 ORDER. THEY ARGUE THAT SUCH AN ACTION, UNDER THE CIRCUMSTANCES, WOULD BE "INEFFECTIVE." ON THE OTHER HAND, THIS SAME GROUP WOULD LIKE TO IMMEDIATELY ISSUE AN ORDER REDUCING AEROFLOT FREQUENCIES TO ONE PER WEEK, EFFECTIVE NOVEMBER 1, BASED ON A VAGUE REFERENCE TO SOVIET NONCOMPLIANCE WITH THE BILATERAL AGREEMENT.

--B. IN A MEETING WITH PAN AM AND THE CAB, WE MADE IT CLEAR THAT THE SCRAPPING OF THE SECTION 412 ORDER AND IMMEDIATE REDUCTION OF FREQUENCIES WITHOUT WARNING WOULD
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BE POLITICALLY INTOLERABLE. THE OFFICE OF AVIATION AND PAN AM SUPPORTED OUR POSITION AND WE BELIEVE THE MATTER IS BACK ON THE RIGHT TRACK. IN ORDER TO SOOTHE THE CAB WE HAVE AGREED TO GIVE THE SOVIETS ANOTHER NOTE AFTER THE ORDER IS ISSUED, MAKING IT CLEAR THAT THE RESTRICTIVE MEASURES ARE THE RESULT OF A COORDINATED USG DECISION, NOT A CAB WHIM. THE NOTE WOULD ALSO BE A USEFUL VEHICLE TO EMPHASIZE THAT THE MEASURES ARE BEING TAKEN ONLY

BECAUSE OF CONTINUED AEROFLOT VIOLATIONS AND THAT WE ARE WILLING TO REMOVE THEM IF THE SOVIETS ARE WILLING TO COMPLY WITH THE AGREEMENT.

--C. WE ALSO HAVE A DRAFT LETTER IN THE WINGS WHICH WOULD RECOMMEND THAT THE CAB INFORM AEROFLOT BY NOVEMBER 1 THAT, AS OF APRIL 1, 1977, ITS OPERATING PERMIT WILL BE REVISED TO PERMIT ONLY ONE FREQUENCY PER WEEK IF THE SOVIETS CONTINUE TO VIOLATE THE BILATERAL AGREEMENT, ARE NOT MORE FORTHCOMING ON AN AGREEMENT BETWEEN THE GOVERNMENTS, AND CANCEL US CHARTERS AFTER MARCH 31, 1977. WE ARE HOLDING THIS LETTER, HOWEVER, UNTIL ACTION IS TAKEN ON THE SECTION 412 ORDER. WILL KEEP YOU INFORMED.

6. RE MOSCOW 14861, PARA 6, I DON'T KNOW THE ANSWER TO YOUR LAST QUESTION AS REGARDS THOSE HERE WHO WERE EXERCISED. AS FOR ME, JACK AND ART, YOUR SIDESTEPPING SEEMED FINE. MY SUGGESTION ABOUT PROFILE WAS BY WAY OF WORD TO WISE AND IN NO SENSE REPRESENTED MY OWN VIEWS. IT SHOULD BE APPLIED PRIMARILY TO THAT SPECIFIC SUBJECT. AND IT MIGHT BE USEFUL TO RESTATE THE GROUNDRULES TO THOSE CONCERNED. ROBINSON

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 23 SEP 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE235617
Document Source: CORE
Document Unique ID: 00
Drafter: MGARRISON:MB
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760359-0948
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760927/aaaaawvl.tel
Line Count: 138
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: ONLY
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: ONLY
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 14 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <14 MAY 2004 by ElyME>; APPROVED <09 SEP 2004 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: OFFICIAL-INFORMAL
TAGS: OGEN
To: MOSCOW
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006